

Message Text

CONFIDENTIAL

PAGE 01 ROME 09352 091348Z

46

ACTION L-03

INFO OCT-01 EUR-25 IO-13 ISO-00 OIC-04 DOTE-00 AF-10

ARA-16 EA-11 NEA-10 RSC-01 CAB-09 CIAE-00 COME-00

DODE-00 EB-11 INR-10 NSAE-00 FAA-00 PM-07 H-03 NSC-10

PA-03 PRS-01 SS-15 USIA-15 DRC-01 /179 W

----- 046392

R 091244Z SEP 73

FM AMEMBASSY ROME

TO SECSTATE WASHDC 658

INFO AMEMBASSY LONDON

AMEMBASSY PARIS

AMEMBASSY MOSCOW

AMCONSUL MONTREAL

USMISSION USUN NEW YORK

C O N F I D E N T I A L ROME 9352

E.O. 11652: GDS

TAGS: ICAO, ETRN

SUBJECT: ICAO AIR SECURITY CONFERENCE: USDEL IMPRESSIONS
CONFERENCE DEBATE ON PROPOSED CONVENTIONS

PLS PASS: LITTELL/CAB; DRISCOLL/DOT; STWEART/FAA

MONTREAL FOR US REP ICAO

FROM AMBASSADOR ROUNTREE

REF: ROME 9342

1. FOLLOWING IS USDEL OVERVIEW OF SEP 6 DEBATE UPON
INDEPENDENT CONVENTION REPORTED REFTEL. COMMENTS ON
SOVIET PROPOSAL AND ASSEMBLY DEBATE SEP 7 REPORTED IN
SEPTTEL.

2. AS SUGGESTED REFTEL, THOUGH FATE OF ACCEPTABLE
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 ROME 09352 091348Z

INDEPENDENT CONVENTION IS MOST UNCERTAIN USDEL WAS SOMEWHAT

ENCOURAGED BY SUPPORT FOR CONVENTION CONCEPT SHOWN IN SEPT 6. CONFERENCE DEBATE. UNEXPECTED STRONG SUPPORT FROM NON-FRANCOPHONE AFRICANS AND SOME ASIANS AND LATIN AMERICANS AT LEAST PRESERVES SOME PROSPECTS FOR CONVENTION FOR TIME BEING. STRONG FRENCH, ARAB AND FRANCOPHONE AFRICAN OPPOSITION, HOWEVER, CASTS OUTCOME IN DOUBT.

3. AMONG NON-FRANCOPHONE AFRICANS, ZAIRE, GHANA, UGANDA, TANZANIA AND KENYA MADE STRONG CASE FOR CONVENTION USING INDEPENDENT COMMISSION OF EXPERTS. ALL FAVORED KEEPING OPERATION OF CONVENTION OUTSIDE ICAO COUNCIL AND GIVING NON-POLITICAL EXPERT COMMISSION BROAD ADJUDICATORY POWERS. THIS UNANTICIPATED, ARTICULATE AND FORCEFUL AFRICAN SUPPORT REDUCED NORDIC PROPONENTS FEELING OF ISOLATION BY ASSURING THEM OF STRONG SUPPORT OUTSIDE EUROPEA AND NORTH AMERICA.

4. FRANCE AND ARABS WERE MOST VOCAL IN OPPOSITION TO ANY CONVENTION WHATSOEVER. FRANCE DELIVERED LENGTHY LEGAT ATTACH ON CONCEPT REMINISCENT OF PRIOR LEGAL COMMITTEE MEETINGS. ARABS ACTIVELY TRIED TO SIDE-TRACK DEBATE BY FREQUENT CALLS FOR DEVELOPMENT OF LISTS OF PRINCIPLES. CHAIRMAN, HOWEVER, PROVED ABLE KEEP DEBATE ON SUBSTANCE IN PROGRESS. FRANCOPHONE AFRICANS LED BY ASSEMBLY PRESIDENT DIALLO (HEAD OF SENEGAL DEL IN CONFERENCE) NOTED THEIR OBJECTIONS BUT SEEMED LESS MILITANT THAN FRENCH AND ARABS. UPPER VOLTA EVEN SUGGESTED POSSIBILITY IT MIGHT SUPPORT INDEPENDENT INSTRUMENT IF CERTAIN CONDITIONS MET.

5. IN CONTRAST TO FRENCH WHO ARE OPINION-MAKERS HERE, UK IN CONFERENCE APPEAR TO BE OPINION-REFLECTORS. UK DELS SPEECH WAS VERY CAREFUL REFLECTION OF UK VIEWS USDEL HAD RECEIVED IN LONDON AND WASHINGTON AND HELD OUT POSSIBILITY OF ULTIMATE UK SUPPORT FOR CONVENTION WHICH WAS BROADLY SUPPORTED AND EFFECTIVE. IN CONTRAST TO FRENCH, UK DEL APPEARED TO MAKE NO EFFORTS , PRIVATE OR PUBLIC, IMPEDE PROGRESS OF CONFERENCE.

6. AMONG ASIANS, SRI LANKA, PAKISTAN AND INDIA GAVE
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 ROME 09352 091348Z

UNANTICIPATED SUPPORT TO CONVENTION CONCEPT WITH BOTH STRESSING CONVENTION'S VIRTUE OF CONSITITUTING AN INTERIM MEASURE PENDING ENTRY INTO FORCE OF AMENDMENT TO CHICAGO CONVENTION. THIS REFLECTS POSITION TAKEN AND ELABORATED UPON BY JAPAN AND NETHERLANDS WHICH HAD CIRCULATED WORKING PAPER DESCRIBING MEANS FOR LINKING CONVENTION AND AMENDMENT. THESE CONCEPTS NOT ATTRACTIVE, HOWEVER, TO NON-FRANCOPHONE AFRICANS WHO STRONGLY OPPOSE ANY CHICAGO AMENDMENT.

7. SOVIET AND E.E. DELS MADE STATEMENTS SUPPORTIVE OF CONVENTION BUT SOVDEL STAKED OUT SERIES OF CONDITIONS MORE RIGID THAN CONVEYED TO USDEL BILATERALLY.

8. OF LATIN AMERICANS, MEXICO TOOK LINE SIMILAR TO NON-FRANCOPHONES, FAVORING CONVENTION AND REJECTING AMENDMENT. HOWEVER, MEXICO REJECTED IDEA OF COMMISSION OF EXPERTS.

9. NORDICS (SWEDISH DEL DANIELIUS AND NORWAY DEL TRESSSELT) MADE ARTICULATE AND CONVINCING DEFENSE OF THEIR PROPOSAL, WHEN CHALLENGED.

10. IN RETROSPECT, HE DECISION OF CONFERENCE TO REQUEST PRESIDENT DRAFT QUESTIONS OF PRINCIPLE SEEMED A FOREGONE CONCLUSION IN LIGHT OF EXISTENCE OF TWO WIDELY VARYING PROPOSED CONVENTIONS. BEFORE CONFERENCE MEETING, PRESIDENT INFORMED USDEL THAT DURING SEP 6 HE WOULD ATTEMPT FINESSE PRINCIPLES QUESTIONS AND CONDUCT DEBATE ON SUBSTANCE: THEN, AT CLOSE HE WOULD ATTEMPT AVOID SPECIFIC MANDATE TO DRAFT PRINCIPLES QUESTIONS BY CALLING FOR INFORMAL CONSULTATIVE BODY TO HELP HIM SUMMARIZE DEBATE. DESPITE PERSISTENT ARAB EFFORTS SIDE-TRAK DEBATE, PRESIDENT SUCCEEDED IN FIRST OBJECTIVE. SECOND EFFORT FAILED, HOWEVER, WHEN EAST AFRICANS AND LATINS WHO HAD SUPPORTED CONVENTION CONCEPT IN DEBATE SPOKE STRONGLY IN FAVOR OF QUESTIONS OF PRINCIPLE TO RESOLVE CONFUSION BETWEEN TWO DRAFTS.

11. FOLLOWING PROCEDURAL DEBATE AT CONCLUSION OF SEP 6 SESSION PRESIDENT AGREED FROM INFORMAL BODY ASSIST HIM DEVELOP PRINCIPLES QUESTIONS BEFORE SEPT 12 SESSION. INFORMALLY USDEL AGREED WITH PRESIDENT NOT TO INSIST UPON CONFIDENTIAL

CONFIDENTIAL

PAGE 04 ROME 09352 091348Z

BEING MEMBER IF CANADA (MILLER) COULD PARTICIPATE, FRANCE AND OTHER "POWERS" STAYED OFF, AND GROUP WAS BALANCED. THERE THEN ENSUED LENGTHY US-FRENCHDISAGREEMENTS WITH PRESIDENT AS INTERMEDIARY OVER COMPOSITION OF GROUP. FINALLY, PRESIDENT CHOSE CANADA, BELGIUM, NORDIC, KENYA, EGYPT, AND URUGUAY (AS COMPROMISE BETWEEN BRAZIL (FRENCH CANDIDATE) AND MEXICO (US CANDIDATE). CANADA (MILLER) REPORTS GROUP'S EFFORTS WOULD BE PROGRESSING SMOOTHLY BUT FOR BELGIAN INSISTENCE THAT ALL QUESTIONS BE WORDED TO FAVOR BELGIAN DRAFT TO EXCLUSION OF NORDIC.

12. ON SEP. 8 US MADE FINAL ATTEMPT GENERATE MERGER OF NORDIC AND BELGIAN DRAFTS IN HOPES FINESSING SOME OF MORE TROUBLESOME VOTES ON PRINCIPLE. THIS CAME AT CONCLUSION OF WEEK'S UNSUCCESSFUL EFFORTS ENCOURAGE BELGIANS AND NORDICS

AT LEAST DISCUSS COMMON POINTS. EFFORTS INCUDED MUCH
PRIVATE PRODDING BY US AND OTHER OF BELGIAN AND NORDIC DELS
TO SEEK COMMON GROUND. AUSTRIANS AND CANADIANS ALSO PRODUCED
SEPARATE COMBINATION INSTRUMENTS, FORMER OF WHICH DESPITE
OUR SUGGESTIONS, NOW CIRCULATED AS WORKING PAPER, INCREASING
CONFUSION IN CONFERENCE. AT SEP 8 MEETING HELD AT
AMEMBASSY WITH NORDICS, BELGIANS, AUSTRIANS, CANADIANS,
GERMANS, JAPANESE, DUTCH, AND USG, GREAT DIVERGENCE BETWEEN
PRINCIPLES UNDERLYING NORDIC AND BELGIAN DRAFTS COULD
NOT BE BRIDGED DESPITE FULL AND FRANK EXCHANGES OF VIEWS.
GROUP, HOWEVER, AGREED RECONVENE IMMEDIATELY AFTER PRINCIPLES
VOTE TO DRAFT CONSENSUS PROPOSAL IF VOTES MAKE THEM SEEM
WORTHWHILE.
VOLPE

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: n/a
Control Number: n/a
Copy: SINGLE
Draft Date: 09 SEP 1973
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: golinofr
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1973ROME09352
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS VOLPE
Errors: N/A
Film Number: n/a
From: ROME
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1973/newtext/t19730946/aaaabibj.tel
Line Count: 183
Locator: TEXT ON-LINE
Office: ACTION L
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: ROME 9342
Review Action: RELEASED, APPROVED
Review Authority: golinofr
Review Comment: n/a
Review Content Flags:
Review Date: 20 SEP 2001
Review Event:
Review Exemptions: n/a
Review History: RELEASED <20-Sep-2001 by rowellE0>; APPROVED <19-Nov-2001 by golinofr>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: ICAO AIR SECURITY CONFERENCE: USDEL IMPRESSIONS CONFERENCE DEBATE ON PROPOSED CONVENTIONS
TAGS: ETRN, ICAO
To: STATE
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005